

Report

Cabinet



Part 1

Date: 12 October

Subject **Capital Programme Monitoring Qtr 1 – 2022/23**

Purpose To provide to Cabinet with a forecast of capital outturn against budget based on the activity incurred up to the end of July 2022.

To submit to Cabinet for approval, requests for new capital projects to be added to the Council's Capital Programme.

To update Cabinet on the current available capital resources ('headroom').

Author Chief Accountant

Ward All

Summary The Council has an extensive capital programme, investing across the authority in areas such as schools, heritage assets, energy efficiency schemes, invest to save programmes and in the regeneration of the city centre. This report updates the Cabinet on its capital programme and the predicted outturn for the 2022/23 financial year, and specifically.

- The starting capital programme budget for 2022/23 was £117.4m. Additions (largely grants) have increased the budget by net £15.8m and revisions/reprofiling of budgets into future years have reduced this year's budget by £51.8m, to provide a revised budget of £81.4m.
- Against this budget, costs are predicted to be £80.9m introducing a £0.5m net variance.
- Of this variance, service managers and budget holders have confirmed that £0.4m relates to delayed progress with schemes.
- Slippage approval is not being sought to revise the budget yet, as a trial to influence accountability and performance.

Proposal

1. **To approve the additions to the Capital Programme requested in the report (Appendix A).**
2. **To note the predicated capital expenditure outturn position for 2022/23.**
3. **To note the available remaining capital resources ('headroom') and the earmarked usage of that resourcing.**

Action by Assistant Head of Finance

Timetable Immediate

This report was prepared after consultation with:

- Service Budget Holders and Project Managers
- Capital Strategy and Asset Management Group (CSAMG)
- Norse Representatives

Signed

Background

The Council has a 5-year capital programme, with the current one ending in 2022/23. Figures provided to members commonly also include some 2023/24 and 2024/25 costs, but this merely reflects funding in relation to existing schemes that extend beyond our current 2022/23 programme end, for example the conclusion of the Council's 21st Century Schools Band B programme. Cabinet receive monitoring updates throughout the financial year and the Capital Programme has been updated to reflect changes as they are received i.e. additions and slippage (moving budget into future years).

These revisions and the changes made to the programme throughout the financial year are shown in summary form in the table below, the detail of which is shown in Appendix A.

Table 1: Current Capital Programme

	2018/19 - 2021/22 Outturn	2022/23 Budget	2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	2027/28 Budget	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Initial Budget	139,703	117,386	34,699	5,647	0	0	0	297,434
July 22/23								
Revisions		-51,751	23,521	10,507	6,530	584	10,609	0
Additions/deletions		15,798	7,727	2,025	0	0	0	25,550
November 22/23								
January 22/23								
Revised budget	139,703	81,435	65,947	18,179	6,530	584	10,609	322,986

Revisions

Rolling forward budgets in the form of slippage approvals, during the current capital programme window, had the effect of significantly altering/increasing the volume of spend needing to be progressed in this financial year to a level that capacity and project management is unlikely to be able to facilitate. This is highlighted in Table 1, which agrees to the programme outturn for 2021/22, reported to Cabinet in June 2022, with the "Initial Budget" line demonstrating the initial level of expenditure planned for 2022/23.

Mindful of the scale of planned spend in this year, an exercise has recently been completed with Heads of Service to robustly review capital budgets and reprofile projects/expenditure into subsequent years. The budget changes and their associated funding are summarised above, and detailed in Appendix A, and introduce a budget reduction in 2022/23 with a corresponding increase in later years.

The reprofiling exercise also had some of significant consequences,

- the cost profile provided by service colleagues in respect of Schools Band B was circa £4m above the current £84m envelope formally agreed by Welsh Government and reflected in the original programme. The reason for the additional costs contained within the revised profile is because of cost increases in relation to certain schemes and the previously reported inclusion of an additional scheme. Officers are in continuous dialogue with Welsh Government regarding the increased programme scope and a commitment

against the Council's existing capital headroom to match fund in anticipation of the Band B envelope increasing at a point in the future has been previously agreed. It is important to note that Welsh Government regard their support as indicative until they agree the detailed business cases for each scheme in the programme. This difference will need to be addressed and/or confirmed in due course and so a balancing adjustment (credit) of £4m has been attributed to Band B in 2023/24 in Appendix B to reflect this position and ensure the reprofiling exercise was neutral in terms of total spend.

- to extend the programme window table by 3 years to accommodate revised dates for Llanwern Village school completion. This will necessitate colleagues getting further Welsh Government agreement to carry forward the grant award element.
- the last significant change introduced by the reprofiling exercise was an appreciation that Cardiff City Region (CCR) capital activities aren't as prevalent as per historic funding assumptions, so those budgets have been adjusted in conjunction with CCR colleagues and both the annual contribution and cost of carry consequences have been reprofiled to the back end of the extended capital programme window.

Additions

The growth to the capital programme is materially affected by the volume of extra grants secured by colleagues and reflects the usual annual bidding process, predominantly with Welsh Government.

The following table summarises the source of funding for the additions and Cabinet is requested to note and approve the amendments detailed in Appendix A.

<u>Nature</u>	<u>Value £'000</u>
New Grants and Contributions	13,433
Schools band B (mixture of grant and Council financing)	9,000
Section 106 afforded	6
Service/Council afforded	112
Capital Receipts afforded	500
Reserve afforded	2,500
Total	25,550

Change to the 2022/23 Capital Monitoring Approach

Following the additions, amendments and reprofiling detailed earlier in the report, the 2022/23 capital programme budget now totals £81.4m.

Traditionally, the budget total gets recast on a monthly basis based on service managers' prediction/estimation of costs likely at outturn. The variance between budget and outturn prediction is traditionally slipped forward into the following year where we have control of the financing (i.e. not in-year specific grant) and where the project costs are anticipated to continue into the following year.

Unfortunately, this creates a very "fluid/movable" budget upon which to judge performance against and apply accountability to, which isn't ideal when getting towards the end of current Capital Programme window given its conflating effect on following years.

It is commonplace for service managers to make optimistic predictions of progress early in the financial year and retreat from those as the year goes on. Factors affecting scheme progress can include for instance

- capacity issues where budget holders have had to manage other priorities/aspirations introduced during the year,
- the effect of inclement weather during winter months,
- missing a window to do work at schools whilst pupils are absent during holiday periods,
- supply chain management complications affecting materials or sub-contractors' availability,
- and, more recently, inflation volatility impacting upon whether projects can proceed as originally anticipated and within the approved budget.

Following the reprofiling exercise undertaken with Heads of Service, we can be more confident than traditionally that the budget for the year reflects spending aspirations. Consequently, as a new approach, this report won't recommend members approve early slippage and regular budget movements, but instead will highlight the cause of variances against a "set" budget for the year, culminating in slippage requests being provided to members in only the last quarter of financial year. This is an attempt to introduce simpler messaging and facilitate performance improvements through enhancing accountability.

Spending/Outturn 2022-23

Against a budget of £81.4m, costs predicted to be incurred total £80.9m, introducing a £0.5m net variance.

The following table reflects the recent restructuring of services and replaces the traditional departmental analysis.

Service Area	Adjusted Budget 2022/23 £000's	Outturn £000's	Variance £000's	Slippage £000's	(Under)/Over Spend £000's
Education	36,930	37,432	502	416	85
Environment & Public Protection	2,727	2,517	(210)	(210)	-
Housing & Communities	44	44	(0)	-	-
People, policy & transformation	3,782	3,782	0	-	-
Prevention & inclusion	3,176	2,918	(258)	-	(258)
Regeneration & economic development	18,375	17,826	(549)	(549)	-
Social care	832	890	58	-	58
City Services	15,569	15,488	(82)	(90)	8
TOTAL	81,435	80,896	(539)	(433)	(106)

The £0.5m variance should not be regarded as an underspend this early in financial year, as it relates to schemes that span more than one financial year, and so is more likely to necessitate a slippage request subsequently. The column of “true” over and underspends that service managers will be eradicating or afforded throughout the year are reflected in the last column and total only £106k net underspend at the moment, and which is largely the net effect of grant that is unlikely to be used in full.

Helpfully, the Head of Service consensus at the end of first quarter remains largely consistent with the reprofiling exercise in most projects, with the level of slippage identified subsequent to the conclusion of that exercise relatively low.

Of particular note within the first quarter assessment,

- **Disabled facilities grants** – the traditional DFG budget (£1.3m) shows limited activity to date, but this is because colleagues are focussed on using the resourcing provided by Intermediate Care Fund (extra £600k) first and they have achieved a spend of £270k by end of July. They still anticipate a full spend on both DFG budgets in year. They are also working through a proposal that would remove means testing element from the approval process, which if successful could be expected to have a twofold effect of accelerating spend against the budget where recipients would instead have traditionally contributed and simplifying administration is likely to impact a greater throughput of cases being submitted and considered.
- **Leisure Centre** – this project and budget profile will be affected by a Cabinet report to be considered separately, in October 2022. In the interim, a spend of only £4.5m is anticipated during 2022-23, reflecting a £9.2m reduction on the initial expected spend for the year.
- **Transporter Bridge** – Cabinet received an update of costs at their April 2022 meeting, and this resulted in the financing underpinning the scheme being increased to accommodate increased costs. Delays experienced to date resulted in a reduction in the profiled spend to £10m. Whilst this is currently regarded as being achievable, there remains a risk that slippage could emerge and, therefore, this remains a project requiring close monitoring throughout the year.
- **Market Arcade** – the updated service prediction of spend is £537k below the levels communicated as part of the reprofiling exercise, which represents a significant proportion of the total budget for the year.
- **Education Maintenance Grant** – service predictions introduce an overspend of £900k this year. Conversations with service colleagues indicate that this is an acceleration of works anticipated to have been undertaken in 2023/24, and so the response to that is likely to involve moving budget from 2023/24 to supplement this 2022/23 spending and remove the variance.
- **Other** – there is a £422k variance against the Open Schools Outside Hours grant scheme and a £200k variance against Refit energy efficiency works.

Policy on available capital resources ('Capital Headroom')

Since February 2018, the Council has been working within a framework which maximises capital expenditure whilst keeping within the level of capital resources and planned borrowing funded within the Council's Medium Term Financial Plan. The framework agreed that:

- Funding from sources other than borrowing needs to be maximised, by securing grant funding whenever possible and maximising capital receipts,
- Regeneration schemes would be funded from ringfencing the capital expenditure reserve only and Joint Venture funds. Other kinds of support through making of loans etc. would then be considered to support schemes, where it was needed and appropriate, in particular taking account of existing loans already confirmed/approved and the risk profile this represents at any point in time.
- Any change and efficiency schemes or schemes which save money requiring capital expenditure would be funded by netting off the savings achieved.
- Schemes and projects which generate new sources of income would need to fund any capital expenditure associated with those schemes.

The framework seeks to limit the revenue pressures resulting from increased borrowing as far as possible, whilst maximising capacity to generate capital resources for use.

During 2021/22 budget setting, the Council prudently anticipated that there would be a need to provide some headroom to afford new costs/schemes before the end of this current capital window. As a result, borrowing of headroom of £4.5m was financed to allow for this need. This borrowing headroom sits alongside uncommitted balances in the Capital Expenditure Reserve and uncommitted capital receipts to form the total headroom outlined below.

Borrowing, Capital Reserves & Receipts Headroom to 2024/25	£'000
Borrowing Headroom	57
Unallocated Capital Receipts	2,039
Unallocated Capital Expenditure Reserve	1,775
<u>Potential Commitment - subject to change, not in the capital programme</u>	
21st Century Schools - SOP Extension	-1,267
NCC share - Newport Centre demolition costs	-250
Total NCC Headroom	2,354
Unallocated JV monies	2,216
Total Headroom, including JV monies	4,570

The utilisation of the borrowing headroom, to date, is detailed in the table below.

Borrowing Headroom to 2024/25	£'000
Level of Borrowing Approved as per 2021/22 Capital and TM Strategy	4,500
<u>Total Committed to Date</u>	
Transporter Bridge	-365
Rose Cottage Sewerage Works	-23
St Andrews Demountables	-349
Education Accessibility Works - Phase Two	-372
Newport Indoor Market	-1,000
Additional Transporter Bridge Costs	-2,921
Central Library works for staff displaced from Infostation	-140
<u>Potential Commitment - subject to change, not in the capital programme</u>	
Levelling up round 2 bid match funding potential	-1,000
<u>Decommitments</u>	
Solar Farm budget	1,727
Amount Remaining	57

The table above shows that the extra borrowing capital headroom is now largely exhausted, with only £57,000 of headroom remaining. Therefore, any future capital capacity to agree new schemes or additional costs will, in the near term, likely need to focus on the Capital Expenditure Reserve and capital receipt balances. In addition, there is c£8m of the 2021/22 revenue budget underspend waiting to be allocated/earmarked.

As noted above, a further report on the new leisure centre is likely to come to October Cabinet and, alongside that, consideration will also be required on other programmes/budgets which may impact on the available resources noted here.

Update on Capital Receipts

Appendix D provides details of the receipts received this year to date, which together with the unallocated balance brought forward provides headroom of £2.0m to afford new capital aspirations.

That table also shows capital receipts held for the NCC/WG 'Joint Venture funds' totalling £2.2m. In relation to these receipts, the Council doesn't have unilateral decision in their use. Commonly, it will involve engagement with Welsh Government and, as previously reported to Cabinet, these funds tend to be "ringfenced" for city centre regeneration given the original asset sales involved.

Risks

Risk Title / Description	Risk Impact score of Risk if it occurs* (H/M/L)	Risk Probability of risk occurring (H/M/L)	Risk Mitigation Action(s)	Risk Owner
Overspend against approved budget	M	L	Regular monitoring and reporting of expenditure in accordance with the timetables set by Cabinet/Council should	Corporate Directors / Heads of Service / Head

			identify any issues at an early stage and allow for planned slippage of spend.	of Finance
Programme growing due to unforeseen events	M	M	Good capital monitoring procedures and effective management of the programme should identify issues and allow for plans to defer expenditure to accommodate urgent works. Priority asset management issues are now being dealt with through a specific programme allocation.	Corporate Directors / Heads of Service / Head of Finance
Excessive levels of slippage between financial years	M	H	Regular monitoring of capital expenditure takes place and slippage is identified at the earliest stage possible. A more robust approach will be taken when schemes are added to the programme to ensure that a realistic profile is initially captured in the programme.	Corporate Directors / Heads of Service / Head of Finance

* Taking account of proposed mitigation measures

Links to Council Policies and Priorities

The programme supports a large number of the Council's aims and objectives.

Options Available and considered

- To approve the changes to the Capital Programme and note the projected outturn position as set out in the report, including the use of capital receipts.
- To note the current available headroom and prioritise future capital expenditure in order to maintain spend within the current affordability envelope.
- The Cabinet has the option not to take forward some or all of the changes to the Capital Programme set out in the report.

Preferred Option and Why

- To approve the changes to the Capital Programme and note the projected outturn position as set out in the report, including the use of capital receipts.
- Agree to prioritise capital expenditure to maintain spend within the current affordability envelope, recognising that the revenue pressures from future borrowing can add to any budget gap reflected in the MTFP.

Comments of Chief Financial Officer

This report provides an overview of progress against the Capital Programme, including the success in accessing external grant funding, which accords with the agreed framework designed to mitigate/manage borrowing levels and, therefore, the impact upon the revenue budget.

However, the extent of grant funding also contributes additional pressure to deliver, as many of those bids are annual or time limited in nature. Despite the reprofiling exercise undertaken with Heads of Service recently, a programme of £81.4m expenditure remains significantly above the Council's traditional capacity to deliver and is anticipated a very challenging programme to achieve.

A change of emphasis is being trialled to avoid requesting approval from members to accept "early" slippage. This change is designed to improve performance reporting, but it is recognised that slippage necessity will likely still be a consequence. A significant level of slippage gives rise to a number of risks, some of which are captured within this report, such as the risk that grant funding will be foregone and returned to the awarding body. In addition, where capital expenditure is planned to be funded via borrowing, there is a risk that the Council undertakes borrowing when not required, incurring interest costs in the process.

Therefore, going forward, it is essential that programme management arrangements are strengthened and that the accuracy and realism applied to expenditure profiling is increased. Officers have held a workshop to discuss this and a revised governance and reporting arrangement is being developed. By achieving this, it means that the Council can take informed treasury management decisions and ensure the impact upon the revenue budget is managed appropriately.

Comments of Monitoring Officer

There are no legal issues arising from this report.

Comments of Head of People, Policy & Transformation

Good capital monitoring procedures and effective management of the programme should form a basis for sound and sustainable investment in Council assets and the estate. There are no direct HR implications associated with the report. Further budget additions will need to continue to be considerate of the requirements of the Wellbeing of Future Generations Act.

Scrutiny Committees

N/A

Fairness and Equality Impact Assessment:

- **Wellbeing of Future Generation (Wales) Act**
- **Equality Act 2010**
- **Socio-economic Duty**
- **Welsh Language (Wales) Measure 2011**

For this report, a full Fairness and Equality Impact Assessment has not been undertaken. This is because this report is not seeking any strategic decisions or policy changes, with its purpose being to update Cabinet on the prior year financial performance against the approved Capital Programme. However, fairness and equality are considered as part of service delivery and will feature in annual finance reports, such as the Budget Report and Capital Strategy.

An effective capital programme enables the Council to support long term planning in line with the sustainable development principle of the Wellbeing of Future Generation (Wales) Act

Long-term - This capital programme looks at both short and long term and links with the Corporate Plan and its priorities. It considers the overall capital programme in terms of the Council's Treasury Management activities and its associated costs, both short and long term to the Council.

Prevention – The capital programme, where possible, acts to prevent problems occurring or getting worse by considering the overall Council estate and how that can best be managed and maintained.

Integration - This report meets a number of wellbeing goals and, in addition, supports three of Newport City Council's wellbeing objectives;

- To promote economic growth and regeneration while protecting the environment
- To enable people to be healthy, independent and resilient
- To build cohesive and sustainable communities

Collaboration - The capital programme is developed and updated through engagement across the Council and certain projects are also being delivered in collaboration with other external bodies which helps the Council meet its Wellbeing objectives.

Involvement – Due to the variety of projects which are within the capital programme, there is involvement from a variety of stakeholders across the Council and the city which seeks to ensure that there is a key focus on sustainability, community benefit and wellbeing of citizens.

The Equality Act 2010 contains a Public Sector Equality Duty, which came into force on 06 April 2011. The Act identifies a number of 'protected characteristics', namely age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; sexual orientation; marriage and civil partnership. The new single duty aims to integrate consideration of equality and good relations into the regular business of public authorities. Compliance with the duty is a legal obligation and is intended to result in better-informed decision-making and policy development and services that are more effective for users.

The development and the monitoring of the Capital programme will ensure it does not discriminate but promotes equality and delivers the objectives of the corporate plan.

Consultation

N/A

Background Papers

Capital Strategy and Treasury Strategy - February 2022

Capital Outturn report 2021/22

Reprofiling workbook 2022/23

Dated: 6th September 2022

Appendix A – Additions and changes to the Programme

Funding Source	Narrative	Previous Years' Budget 2018/19 - 2021/22	2022/23 Budget	2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	2027/28 Budget	TOTAL Budget for this Capital Plan Duration
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
	April 22 Budget Position	139,703	117,386	34,699	5,647	0		0	297,435
	REVISIONS								
Reprofiling	Iscoed Secondary Band B		53	(53)	0	0	0	0	0
Reprofiling	Bassaleg Secondary Band B		(3,792)	6,168	682	0	0	0	3,059
Reprofiling	Caerleon Secondary Band B		(8,094)	3,992	5,103	0	0	0	1,001
Reprofiling	Whiteheads Primary Band B		(6,899)	8,441	658	0	0	0	2,200
Reprofiling	Maesglas Primary Band B		(252)	(248)	500	0	0	0	0
Reprofiling	Maindee Primary B		(412)	(2,011)	135	0	0	0	(2,289)
Reprofiling	Glan Llyn - Fixtures and Fittings Band B		(3)	0	0	0	0	0	(3)
Reprofiling	Llanwern Village Primary Schools Band B		(1,278)	0	800	400	46	30	(1)
Reprofiling	St Andrews Demountables Band B		0	0	0	0	0	0	0
Reprofiling	21st Century Schools - Band B		0	(3,966)	0	0	0	0	(3,966)
Reprofiling	Welsh Medium Primary School		(1,921)	(1,863)	2,624	1,159	0	0	(0)
Reprofiling	Pentrepoeth - site accessibility		(210)	210	0	0	0	0	0
Reprofiling	St Mary's Urgent Capital repairs grant		(3,194)	1,716	1,478	0	0	0	0
Reprofiling	Education Maintenance Grant - 20/21		(834)	834	0	0	0	0	0
Reprofiling	Education Maintenance Grant - 21/22		(803)	803	0	0	0	0	0
Reprofiling	Education Accessibility Studies - Phase 2		(569)	569	0	0	0	0	0
Reprofiling	Free school meals capital works		(528)	528	0	0	0	0	0
Reprofiling	Refit		(335)	335	0	0	0	0	0
Reprofiling	IT Replacement Schemes		(242)	95	95	52	0	0	0
Reprofiling	Cardiff City Region Deal		(7,682)	5,052	2,528	0	0	103	0
Reprofiling	Cardiff City Region Deal - Cost of Carry		(1,850)	(9,987)	(4,096)	4,919	538	10,476	(0)
Reprofiling	Central Library - Structural Works		(518)	518	0	0	0	0	0
Reprofiling	Transporter Bridge - Phase 2 Delivery		(1,889)	1,889	0	0	0	0	0
Reprofiling	Placemaking capital projects		(1,450)	300	0	0	0	0	(1,150)
Reprofiling	Leisure centre New build		(9,150)	9,150	0	0	0	0	0
Reprofiling	Placemaking capital projects		100	1,050	0	0	0	0	1,150
	Sub Total Revisions & Reprofiling	0	(51,751)	23,521	10,507	6,530	584	10,609	0

Funding Source	Narrative	Previous Years' Budget 2018/19 - 2021/22	2022/23 Budget	2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	2027/28 Budget	TOTAL Budget for this Capital Plan Duration
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
	<u>ADDITIONS / DELETIONS</u>								
Grant/Contribution	Bassaleg Secondary Band B		605						605
Grant/Contribution	Llanwern Village Primary Schools Band B		704						704
Schools Band B	St Andrews Demountables		900	6,075	2,025				9,000
Grant/Contribution	Charles Williams Renovations		720	352					1,072
Council funded	Maindee Primary LED Lighting Upgrade		72						72
Grant/Contribution	Open Schools Outside Hours		1,022						1,022
Council funded	Pillgwenlly Primary ICT Replacement		40						40
Sc 106	Screens Bassaleg Demountables		6						6
Grant/Contribution	Local Places for Nature Grant		250						250
Reserves	Parks Improvements		700	400					1,100
Reserves	Cemeteries Improvements		500	900					1,400
Grant/Contribution	DFG ICF Backlog Funding		595						595
Grant/Contribution	ENABLE Adaptations Grant		247						247
Grant/Contribution	Childcare - Flying Start		103						103
Grant/Contribution	Flying Start Capital Grant 22/23		225						225
Capital Receipts	Indoor Newport Market		500						500
Grant/Contribution	Transforming Towns Griffin House		246						246
Grant/Council	Transporter Bridge - Phase 2 Delivery		2,087						2,087
2021/22 extra revenue support grant	City Services Annual Sums		2,055						2,055
Grant/Contribution	Newport Station Footbridge		1,697						1,697
Grant/Contribution	20 mph core allocation		251						251
Grant/Contribution	Active Travel - Core Allocation 22/23		740						740
Grant/Contribution	Resilient Roads		1,485						1,485
Grant/Contribution	Safe Routes in communities 22/23		50						50
	Sub Total Net Additions	0	15,798	7,727	2,025	0	0	0	25,550
	REVISED BUDGET	139,703	81,435	65,947	18,178	6,530	584	10,609	322,986

Appendix B – Detailed Budget Breakdown of the 7(+3) year Programme

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
21st Century Schools - School Reorganisation proposals (Caerleon Lodge Hill)	4,198	94	1	-	-	-	-	-	-	-	4,293
Welsh Medium Secondary Expansion	1,346	755	28	-	-	-	-	-	-	-	2,129
21st Century Schools - Special Sector Maes Ebbw	2,502	371	1	-	-	-	-	-	-	-	2,874
Iscoed Secondary Band B	84	659	2,267	7,719	7,584	399	-	-	-	-	18,712
Bassaleg Secondary Band B	230	436	928	3,216	17,001	9,612	682	-	-	-	32,105
Caerleon Secondary Band B	152	58	16	67	168	5,937	5,103	-	-	-	11,500
Whiteheads Primary Band B	162	-	205	166	1,230	11,754	683	-	-	-	14,200
Maesglas Primary Band B	-	-	-	7	-	1,260	533	-	-	-	1,800
Maindee Primary B	-	-	-	8	-	750	242	-	-	-	1,000
St Woolos Primary B	8	-	-	-	-	-	-	-	-	-	8
Glan Llyn - Fixtures and Fittings Band B	38	559	5	33	17	-	-	-	-	-	652
Llanwern Village Primary Schools Band B	-	-	-	2	-	-	800	400	46	30	1,278
St Andrews Demountables Band B	-	-	-	447	1,453	6,075	2,025	-	-	-	10,000
21st Century Schools - Band B	-	-	-	-	-	(3,966)	-	-	-	-	(3,966)
Jubilee Park - Fixtures, Furniture & Equipment	13	-	-	-	-	-	-	-	-	-	13
Welsh Medium Primary School	-	150	44	1,233	153	437	2,624	1,159	-	-	5,800
Blaen-y-Pant Bungalow (Educational Use)	52	(0)	14	-	-	-	-	-	-	-	65
St Mary's Toilet Refurbishment.	-	42	-	-	-	-	-	-	-	-	42
Somerton Primary - ICT Equipment	11	-	-	-	-	-	-	-	-	-	11
Feminine hygiene hardware & toilet facilities.	34	-	-	-	-	-	-	-	-	-	34
Gaer Annexe Education Use	-	416	95	(16)	-	-	-	-	-	-	495
Lliswerry High (S106 Funds)	110	80	1	6	-	-	-	-	-	-	198
Lliswerry IT Replacements	53	-	-	-	-	-	-	-	-	-	53
Maesglas Reducing classroom size	-	64	109	422	-	-	-	-	-	-	595
Llanmartin Primary ICT	10	-	-	-	-	-	-	-	-	-	10
Malpas Park Primary	11	0	-	-	-	-	-	-	-	-	11
Reducing Classroom size bids (St Woolos)	-	61	647	22	-	-	-	-	-	-	730
Bassaleg Demountables	-	116	102	(0)	-	-	-	-	-	-	217

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
ICT Equipment Lease (Clytha Primary)	-	20	-	-	-	-	-	-	-	-	20
ICT Equipment Lease (St Mary's Bassaleg ICT)	-	11	-	-	-	-	-	-	-	-	11
Ringland Perimeter Fence	-	69	-	-	-	-	-	-	-	-	69
St Patricks ICT	-	0	85	-	-	-	-	-	-	-	86
Bassaleg Demountable - year 7 Admission	-	12	-	-	-	-	-	-	-	-	12
ED Tech Grant	-	-	765	14	-	-	-	-	-	-	779
ICT Equip Lease Ysgol Gymraeg Ifor Hael	-	-	202	84	76	-	-	-	-	-	362
Maindee Primary Toilets	-	10	-	-	-	-	-	-	-	-	10
Charles Williams Renovations	-	-	177	-	-	-	-	-	-	-	177
Lliswerry Safeguarding	-	-	104	32	2,204	352	-	-	-	-	2,693
Milton IT replacement	-	-	51	2	-	-	-	-	-	-	54
ST Michaels IT	-	-	25	-	-	-	-	-	-	-	25
Pentrepoeth - site accessibility	-	-	16	-	-	-	-	-	-	-	16
St Mary's Urgent Capital repairs grant	-	-	-	135	349	210	-	-	-	-	694
Education Maintenance Grant	-	-	-	-	396	1,716	1,478	-	-	-	3,590
Education Maintenance Grant - 1920	-	1,470	574	49	-	-	-	-	-	-	2,093
Education Maintenance Grant - 20/21	-	-	732	352	672	-	-	-	-	-	1,755
Education Maintenance Grant - 21/22	-	-	-	132	1,550	834	-	-	-	-	2,516
Education Accessibility Studies - Phase 1	-	-	-	-	1,875	803	-	-	-	-	2,678
Education Accessibility Studies - Phase 2	-	-	2	47	248	-	-	-	-	-	298
Free school meals capital works	-	-	-	-	63	569	-	-	-	-	632
Lliswerry High laptop refresh	-	-	-	-	750	528	-	-	-	-	1,278
Maindee Primary LED Lighting Upgrade	-	-	-	33	-	-	-	-	-	-	33
Rogerstone Primary Floodlights	-	-	-	-	72	-	-	-	-	-	72
Open Schools Outside Hours	-	-	-	22	-	-	-	-	-	-	22
Pillgwenlly Primary ICT Replacement	-	-	-	-	1,022	-	-	-	-	-	1,022
Screens Bassaleg Demountables	-	-	-	-	40	-	-	-	-	-	40
	-	-	-	-	6	-	-	-	-	-	6

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
Education Asset Improvements - balance to be drawn down	1,055	200	1	-	-	-	-	-	-	-	1,256
Prior Year Scheme - Various	(38)	(39)	(3)	-	-	-	-	-	-	-	(80)
Education - Sub total	10,031	5,613	7,196	14,233	36,930	37,271	14,170	1,559	46	30	127,079
Renewable Energy Investment	-	2	-	-	-	-	-	-	-	-	2
Refit	-	-	-	65	1,000	935	-	-	-	-	2,000
Low Carbon Heat Grant NISV	-	-	-	321	-	-	-	-	-	-	321
Low Carbon Heat Grant Caerleon Comp	-	-	-	119	-	-	-	-	-	-	119
Low Carbon Heat Grant Kimberley Nursery	-	-	-	91	-	-	-	-	-	-	91
Low Carbon Heat Grant Rogerstone Primary	-	-	-	482	-	-	-	-	-	-	482
Nature Networks - Monkey Island	-	-	-	4	85	-	-	-	-	-	88
Nature Networks - Shaftsbury Allotments	-	-	-	2	51	-	-	-	-	-	53
Nature Networks - Old Tredegar Golf Course	-	-	-	58	15	-	-	-	-	-	73
Tredegar Park Cycle improvements	-	3	62	44	45	-	-	-	-	-	153
Lighthouse Inn gateway to the levels	-	-	-	94	82	-	-	-	-	-	176
Local Places for Nature Grant	-	-	-	-	250	-	-	-	-	-	250
EVCI grant	-	-	-	200	-	-	-	-	-	-	200
Parks Improvements	-	-	-	-	700	400	-	-	-	-	1,100
Cemeteries Improvements	-	-	-	-	500	900	-	-	-	-	1,400
Environment & public protection - Sub total	-	5	62	1,479	2,727	2,235	-	-	-	-	6,507
Gypsy/Traveller Site Development	2,993	78	10	30	44	-	-	-	-	-	3,155
Housing & communities - Sub total	2,993	78	10	30	44	-	-	-	-	-	3,155
IT Replacement Schemes	94	9	-	423	150	95	95	52	-	-	917
Asset Management Programme	1,066	1,245	1,801	1,936	1,901	-	-	-	-	-	7,949
Civic Centre / Info Station Service Relocations	116	121	-	-	29	-	-	-	-	-	266
Information Station	-	-	141	-	248	-	-	-	-	-	389
Library (infostation move)	-	-	-	47	1,454	-	-	-	-	-	1,501

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
Corporate EDMS Rollout	-	13	-	-	-	-	-	-	-	-	13
Flexiprint	-	-	-	54	-	-	-	-	-	-	54
CRM	250	276	246	134	-	-	-	-	-	-	907
I-trent Development	-	91	164	-	-	-	-	-	-	-	255
Print 2010- Managed Printer Service	131	-	50	-	-	-	-	-	-	-	181
People, policy & transformation - Subtotal	1,656	1,756	2,402	2,594	3,782	95	95	52	-	-	12,432
Disabled Facilities	898	1,092	784	909	1,259	-	-	-	-	-	4,943
DFG ICF Funding	-	-	-	48	-	-	-	-	-	-	48
DFG ICF Backlog Funding	-	-	-	-	595	-	-	-	-	-	595
Safety at Home	364	375	243	401	378	-	-	-	-	-	1,761
ENABLE Adaptations Grant	197	197	197	197	247	-	-	-	-	-	1,035
Homelessness Prevention Grant	98	-	-	-	-	-	-	-	-	-	98
FS Maintenance 1819 / 1920	31	38	-	-	-	-	-	-	-	-	69
FS Shaftsbury Community Centre	183	0	-	-	-	-	-	-	-	-	183
Childcare - Flying Start	-	546	256	925	473	-	-	-	-	-	2,201
City Wide Maintenance & Repair of Premises	-	-	59	72	-	-	-	-	-	-	131
Improvements to Flying Start Facilities	-	-	116	(3)	-	-	-	-	-	-	112
All Wales Play Opportunities	-	-	144	0	-	-	-	-	-	-	144
Castle Kids Refurbishment Works	-	-	17	-	-	-	-	-	-	-	17
Flying Start Capital Grant 21/22	-	-	-	301	-	-	-	-	-	-	301
City Wide Equipment Replacement	-	-	-	105	-	-	-	-	-	-	105
FS East Hub ROSPA Inspection	-	-	-	24	-	-	-	-	-	-	24
FS Hubs City Wide Redecoration & Repair	-	-	-	90	-	-	-	-	-	-	90
Childcare Offer IT	-	-	-	48	-	-	-	-	-	-	48
Childcare Offer Capital COVID	-	-	-	65	-	-	-	-	-	-	65
All Wales Play Opportunities 21-22	-	-	-	144	-	-	-	-	-	-	144
Gaer/Ringland -Upgrade storage facilities	-	-	-	15	-	-	-	-	-	-	15
Maintenance work various FS settings	-	-	-	37	-	-	-	-	-	-	37
IT equipment new laptops	-	-	-	20	-	-	-	-	-	-	20
Flying Start Capital Grant 22/23	-	-	-	-	225	-	-	-	-	-	225
Prevention & inclusion - Sub total	1,772	2,249	1,816	3,397	3,176	-	-	-	-	-	12,410

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
LTF Sustainable Transport	25	309	-	-	-	-	-	-	-	-	334
Smaller Bins - MTRP BC	70	1,177	-	-	-	-	-	-	-	-	1,247
Riverside Park	20	-	-	-	-	-	-	-	-	-	20
Road Safety Capital 2018/19	-	1,379	-	(0)	-	-	-	-	-	-	1,379
Tredegar Park Car Park	-	-	12	-	-	-	-	-	-	-	12
Bus Stop Enhancements	-	24	375	-	-	-	-	-	-	-	399
CCTV	-	37	8	-	-	-	-	-	-	-	45
Core ATF Allocation	-	340	-	-	-	-	-	-	-	-	340
Inner City Links	-	684	249	7	-	-	-	-	-	-	940
Llisbury Road (81)	-	9	-	-	-	-	-	-	-	-	9
28-30 Stow Hill (11/0269)	-	7	-	-	-	-	-	-	-	-	7
Forbisher Road (15/0720)	-	9	-	-	-	-	-	-	-	-	9
Festive lighting	-	109	-	-	-	-	-	-	-	-	109
Improving Flats Recycling Towards 70%	-	344	-	-	-	-	-	-	-	-	344
Increased Recycling at Docks Way	-	86	-	-	-	-	-	-	-	-	86
Plastic Waste Prevention Project	-	30	-	-	-	-	-	-	-	-	30
Road Refurbishment Grant Scheme 2020/21	-	-	711	(4)	-	-	-	-	-	-	707
Road Refurbishment Grant Scheme 2021/22	-	-	-	715	-	-	-	-	-	-	715
Park Square Lights	-	-	71	-	-	-	-	-	-	-	71
Implementation of Household Collections AHP Waste	-	202	-	-	-	-	-	-	-	-	202
Safe Routes - St Davids RC Primary Year 2	-	-	21	20	-	-	-	-	-	-	40
Sustainable Transport Improvements Year 2	-	-	208	77	-	-	-	-	-	-	285
Upgrading and Replacement of Bus Stops	-	-	128	-	-	-	-	-	-	-	128
Road Safety Capital A48 Llandeud	-	-	74	0	-	-	-	-	-	-	74
Green Infrastructure	-	-	35	198	-	-	-	-	-	-	233
Resilient Roads	-	-	65	-	-	-	-	-	-	-	65
Carnegie Court Emergency River Works	-	-	1,096	12	154	-	-	-	-	-	1,263
Local sustainable transport measures in response to Covid	-	-	499	13	-	-	-	-	-	-	513
Western Corridor-Inner City Links	-	-	536	1,144	-	-	-	-	-	-	1,680
Monkey Island Bridge Yr. 2	-	-	587	225	-	-	-	-	-	-	812

	Outturn 18/19 £'000	Outturn 19/20 £'000	Outturn 20/21 £'000	Outturn 21/22 £'000	Budget 22/23 £'000	Budget 23/24 £'000	Budget 24/25 £'000	Budget 25/26 £'000	Budget 26/27 £'000	Budget 27/28 £'000	Total £'000
Brecon Road Play Area Improvements	-	-	3	-	-	-	-	-	-	-	3
Improvements to Throwing Facilities at Newport Athletics Stadium	-	-	156	-	-	-	-	-	-	-	156
Improvements to Marshfield Village Sports Pitches	-	-	14	13	-	-	-	-	-	-	27
Pentonville Development (Sorrell Hill, Barack Hill and Allt-yr-yn)	-	-	26	-	26	-	-	-	-	-	52
Upgrade of Facilities NISV	-	-	-	238	-	-	-	-	-	-	238
Beechwood Park Tennis Court Refurb	-	-	-	45	-	-	-	-	-	-	45
Road Safety and Training	455	-	-	-	-	-	-	-	-	-	455
Peterstone Sewage Scheme	1	28	(13)	322	274	-	-	-	-	-	612
Kingsway car park operation - expansion of car park services to take on the operation of Kingsway Car Park	-	-	343	73	-	-	-	-	-	-	417
Placemaking capital projects	-	-	-	-	100	1,050	-	-	-	-	1,150
Prior Year Scheme - Various	(11)	(0)	-	-	-	-	-	-	-	-	(11)
City Services - Sub total	7,317	12,955	9,552	20,816	15,569	1,050	-	-	-	-	67,260
TOTAL EXPENDITURE	29,466	31,358	26,210	52,669	81,435	65,947	18,178	6,530	584	10,609	322,986
Financed By:											
General Capital Grant	(4,754)	(3,858)	(4,107)	(2,030)	(2,827)	(1,173)	(37)	-	-	-	(18,787)
Supported Borrowing	(4,058)	(4,077)	(4,097)	(4,072)	(3,736)	(525)	-	-	-	-	(20,565)
Unsupported Borrowing	(2,125)	(5,787)	(1,771)	(1,387)	(10,035)	(26,020)	(6,121)	(5,027)	(558)	(10,589)	(69,419)
Prudential Borrowing	(84)	(123)	-	-	(40)	-	-	-	-	-	(247)
External Grants	(12,911)	(13,055)	(15,174)	(43,158)	(46,906)	(26,196)	(10,742)	(1,503)	(26)	(20)	(169,692)
S106	(868)	(523)	(410)	(1,216)	(489)	(3,670)	(328)	-	-	-	(7,504)
Other Contributions	(242)	(268)	(75)	(1)	(793)	(82)	-	-	-	-	(1,461)
Capital Receipts	(3,136)	(820)	(25)	(18)	(2,659)	(1,834)	(950)	-	-	-	(9,443)
Revenue Contributions	(75)	(68)	(38)	(489)	(800)	-	-	-	-	-	(1,470)
Reserves	(1,081)	(2,777)	(464)	(169)	(13,150)	(6,447)	-	-	-	-	(24,089)
Finance Lease	(131)	-	(50)	(128)	-	-	-	-	-	-	(308)
TOTAL	(29,466)	(31,358)	(26,210)	(52,669)	(81,435)	(65,947)	(18,178)	(6,530)	(584)	(10,609)	(322,986)

Appendix C – Capital Programme 2022/23

	Adjusted Budget 2022/23	Projected Outturn	Variance (- favourable)	Potential slippage	(Under)/ Over Spend
	£000's	£000's	£000's	£000's	£000's
21st Century Schools - Special Sector Maes Ebbw	-	79	79	-	79
Iscoed Secondary Band B	7,584	7,584	0	-	-
Bassaleg Secondary Band B	17,001	17,000	(1)	(1)	-
Caerleon Secondary Band B	168	149	(19)	(19)	-
Whiteheads Primary Band B	1,230	1,101	(129)	(129)	-
Glan Llyn - Fixtures and Fittings Band B	17	47	29	29	-
St Andrews Demountables	1,453	1,485	32	32	-
Welsh Medium Primary School	153	157	4	-	4
ED Tech Grant	76	76	(0)	-	-
Charles Williams Renovations	2,204	2,204	-	-	-
Pentrepoeth - site accessibility	349	326	(23)	(23)	-
St Mary's Urgent Capital repairs grant	396	396	-	-	-
Education Maintenance Grant - 1920	672	684	13	13	-
Education Maintenance Grant - 20/21	1,550	2,296	747	747	-
Education Maintenance Grant - 21/22	1,875	2,031	157	157	-
Education Accessibility Studies - Phase 1	248	258	10	10	-
Education Accessibility Studies - Phase 2	63	37	(26)	(26)	-
Free school meals capital works	750	800	50	50	-
Maindee Primary LED Lighting Upgrade	72	72	(0)	-	-
Open Schools Outside Hours	1,022	600	(422)	(422)	-
Pillgwenlly Primary ICT Replacement	40	42	2	-	2
Screens Bassaleg Demountables	6	6	(0)	-	-
Education - Sub total	36,930	37,432	502	416	85

	Adjusted Budget 2022/23	Projected Outturn	Variance (- favourable)	Potential slippage	(Under)/ Over Spend
	£000's	£000's	£000's	£000's	£000's
Refit	1,000	800	(200)	(200)	-
Nature Networks - Monkey Island	85	85	-	-	-
Nature Networks - Shaftsbury Allotments	51	51	(0)	-	-
Nature Networks - Old Tredegar Golf Course	15	15	0	-	-
Tredegar Park Cycle improvements	45	35	(10)	(10)	-
Lighthouse Inn gateway to the levels	82	82	0	-	-
Local Places for Nature Grant	250	250	-	-	-
Parks Improvements	700	700	-	-	-
Cemeteries Improvements	500	500	-	-	-
Environment & Public Protection - Sub total	2,727	2,517	(210)	(210)	-
Gypsy/Traveller Site Development	44	44	(0)	-	-
Housing & Communities - Sub total	44	44	(0)	-	-
IT Replacement Schemes	150	150	0	-	-
Asset Management Programme	1,901	1,901	0	-	-
Civic Centre / Info Station Service Relocations	29	29	-	-	-
Information Station	248	248	-	-	-
Library (infostation move)	1,454	1,454	(0)	-	-
People, policy & transformation - Sub total	3,782	3,782	0	-	-
Disabled Facilities	1,259	1,259	0	-	-
DFG ICF Backlog Funding	595	595	-	-	-
Safety at Home	378	378	0	-	-
ENABLE Adaptations Grant	247	247	-	-	-
Childcare - Flying Start	473	215	(258)	-	(258)
Flying Start Capital Grant 22/23	225	224	(0)	-	-
Prevention & inclusion - Sub total	3,176	2,918	(258)	-	(258)

	Adjusted Budget 2022/23	Projected Outturn	Variance (- favourable)	Potential slippage	(Under)/ Over Spend
	£000's	£000's	£000's	£000's	£000's
Market Arcade Townscape Heritage Scheme	737	200	(537)	(537)	-
Cardiff City Region Deal	315	315	(0)	-	-
Mill Street Development Loan	261	261	(0)	-	-
Chartist Tower	256	256	-	-	-
TRI Thematic Funding	632	632	(0)	-	-
Clarence House Loan	702	702	-	-	-
Transforming Towns Griffin House	246	246	-	-	-
Central Library - Structural Works	9	9	(0)	-	-
Transporter Bridge - Phase 2 Delivery	10,000	10,000	(0)	(0)	-
Medieval Ship	4	4	-	-	-
Placemaking capital projects	200	200	-	-	-
Leisure centre New build	4,512	4,500	(12)	(12)	-
Regeneration & economic development - Sub total	18,375	17,826	(549)	(549)	-
Telecare Service Equipment	32	0	(32)	-	(32)
Windmill Feasibility Study	160	250	90	-	90
Rose Cottage Sewerage Works	3	3	0	-	-
Rosedale Annexes	471	471	(0)	-	-
Social Care - Sub total	832	890	58	-	58
City Services Annual Sums	2,670	2,457	(214)	-	(214)
Fleet Replacement Programme	1,428	1,428	(0)	-	-
Newport Station Footbridge - LTF	1,697	1,697	-	-	-
Gwastad Mawr Flood Attenuation Works	52	60	8	-	8
Carnegie Court Emergency River Works	154	154	0	-	-
Electric Vehicle grant aided replacement	320	320	-	-	-
Private sector bus electrification	6,323	6,323	-	-	-
20 mph core allocation	251	251	-	-	-
ATF Core Allocation 22/23	740	740	-	-	-
Resilient Roads	1,485	1,485	-	-	-
Safe Routes in communities 22/23	50	50	-	-	-
Pentonville Development (Sorrell Hill, Barack Hill and Allt-yr-yn)	26	26	-	-	-

	Adjusted Budget 2022/23 £000's	Projected Outturn £000's	Variance (- favourable) £000's	Potential slippage £000's	(Under)/ Over Spend £000's
Peterstone Sewage Scheme	274	488	214	-	214
Placemaking capital projects	100	10	(90)	(90)	-
City Services - Subtotal	15,569	15,488	(82)	(90)	8
Total	81,435	80,896	(539)	(433)	(106)

Appendix D – Recent Capital Receipts Activity

Unallocated Capital Receipts	Receipts Received in Year £'000	Total Available Receipts 2022/23 £'000
GENERAL CAPITAL RECEIPTS		
Balance b/f from 2021/22		7,174
Sales		
Vehicle sales	52	
Land next to Ringland Health Centre	256	
		308
Commitments		
Fleet Replacement Programme	-1,428	
Replacement for Education maintenance grant funding 20/21 used on general activities	-1,566	
New Leisure Centre	-1,000	
St Mary's Primary School	-950	
Newport Market Loan	-500	
		-5,443
Total Amount Uncommitted		2,039
NEWPORT UNLIMITED		
Balance b/f from 2020/21		2,216
Sales		
None		0
Usage		
None	0	0
Commitment		
None	0	0
Total Amount Uncommitted		2,216
TOTAL NCC RECEIPTS (Uncommitted)		4,255